

## SUPPLEMENTAL APPROPRIATION BILL, 1971

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DECEMBER 9, 1970.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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Mr. MAHON, from the Committee on Appropriations, submitted the following

### REPORT

[To accompany H.R. 19928]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making supplemental appropriations for the fiscal year ending June 30, 1971, and for other purposes.

#### SUMMARY OF THE BILL

The bill is divided into 13 chapters, as follows:

- I—Agriculture
- II—District of Columbia
- III—Foreign Operations
- IV—Independent Offices—H.U.D.
- V—Interior
- VI—Labor—H.E.W.
- VII—Legislative
- VIII—Public Works
- IX—State, Justice, Commerce and Judiciary
- X—Transportation
- XI—Treasury, Post Office, and Executive Office
- XII—Claims and judgments
- XIII—General provision

The estimates on which the bill is based are contained in House Documents numbered 91-382; 389; 404; 406; 408; 418; and 420.

The Committee recommends a total of \$1,525,365,538 in new budget (obligational) authority in the accompanying bill, a reduction of \$176,471,200 from the \$1,701,836,738 requested in the estimates and considered by the Committee. Some \$52,389,000 of this reduction represents deferrals for lack of authorization or postponements to the next budget.

In addition to new (budget) obligational authority, the accompanying bill recommends the following sums not involving increases in NOA: \$40,105,000 in appropriations to liquidate contract authorization; \$27,775,000 to increase various limitations; \$54,914,225 in District of Columbia funds; and \$485,000 in transfers between appropriations. Details concerning these items are set forth in the various chapters of this report and are shown in the Summary table of this report.

### BILL HIGHLIGHTS

\$1,035,000,000 for foreign assistance contained in House Doc. 91-418 represents about 61 percent of the total new budget authority requested, and the \$990,000,000 recommended in the bill for that purpose is about 65 percent of the total new budget authority recommended in the accompanying bill.

Some \$335,139,338, or about 22 percent of the new budget authority recommended in the bill is for mandatory-type items.

These and various other items representing the bulk of the total new budget authority recommended in the bill are as follows:

	New budget authority	
	Budget estimates	Recommended in bill
Foreign assistance.....	\$1,035,000,000	\$990,000,000
Mandatory-type items:		
Payments to retirement, disability, and other trust funds.....	159,816,600	159,816,600
Unemployment compensation payments.....	67,050,000	66,650,000
Payments to helium production fund.....	56,100,000	50,000,000
Claims and judgments.....	41,747,738	41,747,738
Welfare support payments to Indians.....	17,000,000	16,925,000
Total, foregoing mandatory-type items.....	(341,714,338)	(335,139,338)
Selected other items:		
Federal Aviation Administration.....	91,500,000	77,000,000
(Note: Federal funds payment to airport and airway trust fund to cover deficit (not NOA)).....	(576,989,000)	(-----)
(Note: Federal funds payment to liquidate airport development grants (not NOA)).....	(40,000,000)	(40,000,000)
General Services Administration:		
Additional court facilities.....	34,150,000	14,150,000
Purchase of automatic data processing equipment.....	20,000,000	20,000,000
Loans and grants to District of Columbia government:		
Loans for Washington area rapid transit system.....	34,178,000	-----
Federal payment to District of Columbia government.....	17,571,000	11,794,000
Atomic Energy Commission fire prevention and safety facilities.....	25,500,000	-----
Water pollution control and research.....	20,400,000	20,400,000
United Nations building construction.....	20,000,000	-----
Federal Bureau of Investigation: For control of interstate gambling, bombings, and skymarshal program.....	14,150,000	14,150,000
All other new budget authority items.....	47,673,400	42,732,200
Grand total.....	\$1,701,836,738	1,525,365,538

<sup>1</sup> Excludes \$22,500,000 for Payment to the Corporation for Public Broadcasting (H. Doc. 91-404) not considered in connection with this bill. Also excludes \$1,250,000 for House Office Building Commission (H. Doc. 91-404) and \$105,000 for State Marine Schools (H. Doc. 91-404) which were treated by the Committee as contract liquidations rather than new budget (obligational) authority.

APPROXIMATE EFFECT ON 1971 BUDGETED EXPENDITURES  
(BUDGET OUTLAYS)

The Committee understands that the new budget (obligational) authority requests of \$1,701,836,738 considered in connection with the bill involve estimated budgeted expenditures (budget outlays) in the fiscal year 1971 of about \$150,000,000.

It is the Committee's estimate that the reduction of \$176,471,200 in new budget (obligational) authority recommended in the accompanying bill would translate into a net reduction in budgeted expenditures (budget outlays) during Fiscal Year 1971 of approximately \$48,000,000.

TABULAR SUMMARY

The following table summarizes the budget estimates and the amounts in the bill:

# COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

## SUMMARY

Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
I	Agriculture:			
	New budget (obligational) authority-----	-----	\$300, 000	+ \$300, 000
II	District of Columbia:			
	Federal funds: new budget (obligational) authority----	\$52, 074, 000	12, 119, 000	—39, 955, 000
	<i>District of Columbia funds:</i>			
	<i>New budget (obligational) authority-----</i>	<i>(96, 127, 225)</i>	<i>(54, 914, 225)</i>	<i>(—41, 213, 000)</i>
III	Foreign operations:			
	New budget (obligational) authority-----	1, 035, 000, 000	990, 000, 000	—45, 000, 000
IV	Independent offices—Housing and Urban Development:			
	New budget (obligational) authority-----	215, 414, 600	197, 712, 600	—17, 702, 000
	<i>By transfer-----</i>	<i>(685, 000)</i>	<i>(485, 000)</i>	<i>(—200, 000)</i>
V	Interior:			
	New budget (obligational) authority-----	81, 316, 000	73, 781, 000	—7, 535, 000
VI	Labor—Health, Education, and Welfare:			
	New budget (obligational) authority-----	73, 150, 000	72, 750, 000	—400, 000
	<i>Limitation (trust fund)-----</i>	<i>(27, 800, 000)</i>	<i>(27, 700, 000)</i>	<i>(—100, 000)</i>



VII	Legislative branch:			
	New budget (obligational) authority-----	2, 765, 000	2, 354, 200	- 410, 800
	<i>Appropriation to liquidate contract authorization</i> -----	<i>(1, 250, 000)</i>	-----	<i>(- 1, 250, 000)</i>
VIII	Public works:			
	New budget (obligational) authority-----	45, 900, 000	20, 400, 000	- 25, 500, 000
IX	State, Justice, Commerce, and Judiciary:			
	New budget (obligational) authority-----	59, 431, 400	34, 723, 000	- 24, 708, 400
	<i>Limitation on administrative expenses</i> -----	<i>(75, 000)</i>	<i>(75, 000)</i>	-----
	<i>Appropriation to liquidate contract authorization</i> -----	<i>(105, 000)</i>	<i>(105, 000)</i>	-----
X	Transportation:			
	New budget (obligational) authority-----	91, 500, 000	77, 000, 000	- 14, 500, 000
	<i>Appropriation to liquidate contract authorization</i> -----	<i>(40, 000, 000)</i>	<i>(40, 000, 000)</i>	-----
	<i>Intragovernmental transaction (Federal funds payment to trust fund)</i> -----	<i>(576, 989, 000)</i>	-----	<i>(- 576, 989, 000)</i>
XI	Treasury, Post Office, and Executive Office:			
	New budget (obligational) authority-----	3, 538, 000	2, 478, 000	- 1, 060, 000
XII	Claims and judgments-----	41, 747, 738	41, 747, 738	-----
	Grand total:			
	New budget (obligational) authority-----	<sup>1</sup> 11, 701, 836, 738	1, 525, 365, 538	- 176, 471, 200
	<i>Appropriation to liquidate contract authorization</i> -----	<i>(41, 355, 000)</i>	<i>(40, 105, 000)</i>	<i>(- 1, 250, 000)</i>
	<i>Limitations</i> -----	<i>(27, 875, 000)</i>	<i>(27, 775, 000)</i>	<i>(- 100, 000)</i>
	<i>District of Columbia funds</i> -----	<i>(96, 127, 225)</i>	<i>(54, 914, 225)</i>	<i>(- 41, 213, 000)</i>
	<i>Intragovernmental transaction</i> -----	<i>(576, 989, 000)</i>	-----	<i>(- 576, 989, 000)</i>
	<i>Transfers</i> -----	<i>(685, 000)</i>	<i>(485, 000)</i>	<i>(- 200, 000)</i>

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<sup>1</sup> Excludes \$22,500,000 for payment to the Corporation for Public Broadcasting (H. Doc. 91-404) not considered in connection with this bill. Excludes also \$1,250,000 for House Office Building Commission (H. Doc. 91-404) and \$105,000 for State Marine Schools (H. Doc. 91-404) which were treated by the Committee as contract liquidations rather than new budget (obligational) authority.

## CHAPTER I

### SUBCOMMITTEE ON DEPARTMENT OF AGRICULTURE AND RELATED AGENCIES

JAMIE L. WHITTEN, Mississippi, *Chairman*

WILLIAM H. NATCHER, KENTUCKY

W. R. HULL, JR., MISSOURI

GEORGE E. SHIPLEY, ILLINOIS

FRANK E. EVANS, COLORADO

ODIN LANGEN, MINNESOTA

ROBERT H. MICHEL, ILLINOIS

MARK ANDREWS, NORTH DAKOTA

### DEPARTMENT OF AGRICULTURE

#### AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

##### INDEMNITY PAYMENTS TO DAIRY FARMERS

The Committee recommends the additional amount of \$300,000 to establish a fund to be available for indemnification of manufacturers of dairy products who have been directed to remove such products from commercial markets because of chemical residues as provided by Public Law 91-524 where determined to be necessary.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER I DEPARTMENT OF AGRICULTURE AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE			
-----	Indemnity payments to dairy farmers-----	-----	\$300, 000	+\$300, 000

## CHAPTER II

### SUBCOMMITTEE ON DISTRICT OF COLUMBIA

WILLIAM H. NATCHER, Kentucky, *Chairman*

ROBERT N. GIAIMO, CONNECTICUT  
EDWARD J. PATTEN, NEW JERSEY  
DAVID PRYOR, ARKANSAS  
DAVID R. OBEY, WISCONSIN

GLENN R. DAVIS, WISCONSIN  
DONALD W. RIEGLE, JR., MICHIGAN  
WENDELL WYATT, OREGON

### DISTRICT OF COLUMBIA

The Committee recommends a total of \$12,119,000 in new budget (obligational) authority in Federal funds and \$54,914,225 in District of Columbia funds. Budget estimates submitted in House Documents Nos. 91-404 and 406 total \$52,074,000 in Federal funds and \$96,127,225 in District of Columbia funds. The recommendations are \$39,955,000 less than requested in Federal funds and \$41,213,000 less in District funds.

Included in the total Federal funds recommended is \$325,000 for the Commission on the Organization of the Government of the District of Columbia which is an independent agency established by Public Law 91-405, approved September 22, 1970.

#### FEDERAL FUNDS

##### FEDERAL PAYMENT

The Committee recommends a Federal payment of \$11,794,000 to the General fund, which is \$5,777,000 less than requested. This allowance includes \$8,000,000 authorized in Public Law 91-297, which increased salaries for D.C. Police, firemen, and teachers, and \$3,794,000 of the \$5,000,000 authorized in Public Law 91-358, the District of Columbia Court Reform and Criminal Procedure Act of 1970. The request proposed the utilization of the balance of the authorized, but unappropriated Federal payment for 1970 in the amount of \$1,834,000. The Committee does not concur in the establishment of such a precedent. The request included \$3,887,000 which was contingent on the enactment of pending revenue legislation, which the Committee has denied.

##### FEDERAL LOAN

The Committee has disapproved the additional loan request of \$34,178,000 which was proposed to finance the District's share of the cost of the Washington Metropolitan Area Transit Authority's construction program during fiscal year 1971. A similar reduction has been made in the Capital Outlay request.

## DISTRICT OF COLUMBIA FUNDS

A total of \$54,914,225 is recommended in the bill, which is \$41,213,000 less than requested. Financing of this recommendation will be from (1) the additional Federal payment in the bill which covers in part the costs of the salary increases and court reform, (2) current revenues from various taxes, and (3) the use of current loan authority for capital outlay projects.

## OPERATING EXPENSES

The budget requests considered total \$49,472,225 for operating expenses. The Committee recommends \$44,302,225 which is a reduction of \$5,170,000. The following tabulation sets forth the various requests, including additional positions, and the committee allowances:

## OPERATING EXPENSES

	Budget request		Recommended		Reduction	
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
General operating expenses:						
Executive Office:						
Personnel Office.....	12	\$99,000	-----	-----	-12	-\$99,000
Office of Criminal Justice Plans and Analysis.....	2	20,000	-----	-----	-2	-20,000
Total, Executive Office.....	14	119,000	-----	-----	-14	-119,000
Office of the Corporation Counsel.....	34	225,000	34	\$225,000	-----	-----
Department of General Services.....	-----	551,000	-----	551,000	-----	-----
Total, General operating expenses.....	48	895,000	34	776,000	-14	-119,000
Public safety:						
Pay increases (policemen and firemen).....	-----	19,745,000	-----	19,745,000	-----	-----
District of Columbia Court of General Sessions.....	282	2,329,000	282	2,329,000	-----	-----
District of Columbia Court of Appeals.....	13	280,000	13	244,000	-----	-36,000
District of Columbia Bail Agency.....	31	170,000	31	170,000	-----	-----
Public Defender Service.....	48	275,000	48	275,000	-----	-----
Total, public safety.....	374	22,799,000	374	22,763,000	-----	-36,000
Education:						
Public schools (pay increases for teachers).....	-----	20,197,000	-----	20,197,000	-----	-----
Federal City College.....	138	3,397,000	-----	-----	-138	-3,397,000
Washington Technical Institute.....	53	1,548,000	-----	-----	-53	-1,548,000
Total, education.....	191	25,142,000	-----	20,197,000	-191	-4,945,000
Highways and traffic: Motor vehicles.....	4	89,000	-----	56,000	-4	-33,000
Sanitary engineering:						
Department of Sanitary Engineering.....	24	395,000	24	358,000	-----	-37,000
Washington aqueduct.....	-----	145,000	-----	145,000	-----	-----
Total, sanitary engineering.....	24	540,000	24	503,000	-----	-37,000
Settlement of claims and suits.....	-----	7,225	-----	7,225	-----	-----
Total, operating expenses.....	641	49,472,225	432	44,302,225	-209	-5,170,000



*Pay increases.*—The major portion of the allowances for General operating expenses (\$39,942,000) is to cover the costs of salary increases for policemen, firemen, and teachers. The authorizing legislation provided retroactivity for police and firemen to July 1, 1969 and for teachers to September 1, 1969. From a budgetary standpoint, especially when painful decisions are necessary to make fiscal ends meet, it is not too much to say that the practice of *retroactive* salary increases is less than sound. In addition to tending to limit employee incentives, the practice has, of course, resulted in the deferral of important programs.

*Executive office.*—The Committee has denied the expansion of the safety management program in the Personnel Office and the additional positions requested for the Office of Criminal Justice Plans and Analysis.

*Public safety.*—With the exception of a volunteered reduction by the Court of Appeals, the Committee has approved the increases requested by the Courts, the Bail Agency, and the Public Defender Service. A total of \$3,018,000 has been included in the bill and will enable those agencies to carry out the requirements of the 1970 Court Reform and Criminal Procedure Act during the remainder of the fiscal year. The amounts requested elsewhere in the budget for the rental of additional space and renovations for the expanded activities authorized by the Act have also been approved. A total of \$3,794,000 is attributable and chargeable to the Court reorganization legislation.

*Education.*—The Committee has deferred action on the requests of the Federal City College and the Washington Technical Institute. The financing of these requests is dependent on the enactment of additional revenue legislation. If additional revenue become available every consideration will be given to the inclusion of appropriations to permit these two institutions to proceed with the plans outlined during the hearings.

*Sanitary engineering.*—The Committee has approved the additional funds and positions requested to improve working conditions and employee-employer relations in the Department of Sanitary Engineering. The slight reduction reflects six-months rather than nine-months funding due to the late passage of the bill. The additional amounts required by the Washington Aqueduct to cover increased costs of electricity and chemicals are also approved.

#### CAPITAL OUTLAY

A total of \$10,612,000 is recommended for 10 capital outlay projects. The supplemental budget proposed \$46,655,000 and 12 projects. The following table lists the projects and amounts in comparative form:

## SUMMARY OF CAPITAL OUTLAY PROJECTS

	Budget request	Recom- mended	Reduction
Public schools:			
Specialized learning center, 3d and R Sts., NW	\$2,586,000	\$2,586,000	
Vehicle and maintenance facility, 10th and Michigan Ave., NE	1,225,000		—\$1,225,000
Department of Corrections: Restoration of damaged buildings, correctional complex, Lorton	813,000	813,000	
Social Services Administration: Permanent improvements, juvenile facility, Laurel	836,000	396,000	—440,000
Department of General Services:			
Renovations to the Pension Building, 5th and G Sts., NW	2,105,000	1,905,000	—200,000
Emergency power supply, various District-owned buildings	550,000	550,000	
Permanent improvements to various District buildings	550,000	550,000	
Department of Sanitary Engineering:			
Sanitation Service centers, various locations	492,000	492,000	
Lunchroom facilities, various District-owned properties	80,000	80,000	
Outfall relief, Hains Point to the vicinity of the Anacostia Freeway	2,100,000	2,100,000	
Washington Aqueduct: Emergency pumping from the Potomac River estuary	1,140,000	1,140,000	
Washington Metropolitan Area Transit Authority: Regional rapid transit system	34,178,000		—34,178,000
Total, Capital outlay	46,655,000	10,612,000	—36,043,000

The Committee has denied the acquisition of a vehicle and maintenance facility for Public Schools. The request for the District's share of the Washington Metropolitan Area Transportation Authority's 1971 construction program is also denied. District officials volunteered the reduction of \$440,000 for permanent improvements at the Juvenile Facility and \$200,000 for renovations at the Pension Building.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER II			
	DISTRICT OF COLUMBIA			
	FEDERAL FUNDS			
91-406	Federal payment to the District of Columbia-----	\$17, 571, 000	\$11, 794, 000	—\$5, 777, 000
91-406	Loans to the District of Columbia for capital outlay-----	34, 178, 000	-----	—34, 178, 000
	Total, Federal funds-----	51, 749, 000	11, 794, 000	—39, 955, 000
	DISTRICT OF COLUMBIA FUNDS			
91-406	General operating expenses-----	(895, 000)	(776, 000)	(—119, 000)
91-406	Public safety:			
	1971-----	(12, 938, 000)	(12, 902, 000)	(—36, 000)
	1970-----	(9, 861, 000)	(9, 861, 000)	-----

91-406	Education:			
	1971-----	(15, 370, 000)	(10, 425, 000)	(-4, 945, 000)
	1970-----	(9, 772, 000)	(9, 772, 000)	-----
91-406	Highways and traffic-----	(89, 000)	(56, 000)	(-33, 000)
91-406	Sanitary engineering-----	(540, 000)	(503, 000)	(-37, 000)
91-406	Settlement of claims and suits-----	(7, 225)	(7, 225)	-----
91-406	Capital outlay-----	(46, 655, 000)	(10, 612, 000)	(-36, 043, 000)
	Total, District of Columbia funds-----	(96, 127, 225)	(54, 914, 225)	(-41, 213, 000)
	RELATED AGENCY			
	COMMISSION ON THE ORGANIZATION OF THE GOVERNMENT OF THE DISTRICT OF COLUMBIA			
91-404	Salaries and expenses-----	325, 000	325, 000	-----
	Total, chapter II, new budget (obligational) authority (Federal funds)-----	52, 074, 000	12, 119, 000	-39, 955, 000

## CHAPTER III

### SUBCOMMITTEE ON FOREIGN OPERATIONS

OTTO E. PASSMAN, Louisiana, *Chairman*

JOHN J. ROONEY, NEW YORK  
JULIA BUTLER HANSEN, WASH-  
INGTON  
JEFFERY COHELAN, CALIFORNIA  
CLARENCE D. LONG, MARYLAND  
JOHN J. MCFALL, CALIFORNIA

GARNER E. SHRIVER, KANSAS  
SILVIO O. CONTE, MASSACHUSETTS  
CHARLOTTE T. REID, ILLINOIS  
DONALD W. RIEGLE, JR.,  
MICHIGAN

### FOREIGN OPERATIONS

House Document No. 91-418, dated November 18, 1970, contained the following supplemental requests: \$500,000,000 for military credit sales to Israel, \$340,000,000 for military assistance, and \$195,000,000 for supporting assistance which makes a total supplemental request of \$1,035,000,000. As stated in the President's message to Congress (H. Doc. 91-419):

"The funds requested represent a considerable sum. But the growing strength of our friends and their willingness to accept a greater responsibility for their own defense will mean increased effectiveness of our own efforts, and a lessened possibility that our men will have to risk their lives in future conflicts."

The Committee recommends a total appropriation of \$990,000,000, a reduction of \$45,000,000 below the budget estimates. The detailed Committee recommendations follow:

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### MILITARY ASSISTANCE

##### MILITARY CREDIT SALES TO ISRAEL

The Committee recommends the full budget estimate of \$500,000,000 for credit sales to Israel. The authorization for this appropriation request is provided for in section 501 of Public Law 91-441, approved October 7, 1970.

It was pointed out in the President's message and also in testimony before the Committee that these supplemental funds are needed in the effort to help prevent a shift in the military balance in the Middle East so that the chances of peace would not be undermined. The Committee is of the opinion that the entire Middle East would benefit if arms shipments to this area were more limited. But until this objective can be achieved, the Committee feels this aid is necessary to support the efforts of creating and maintaining stabilization in this area and therefore recommends the full budget request.

##### MILITARY ASSISTANCE

The Committee recommends the full budget request of \$340,000,000 for military assistance.

The details of the supplemental request follow:



Korea .....	\$150,000,000
Cambodia .....	85,000,000
Jordan .....	30,000,000
Lebanon .....	5,000,000
Indonesia .....	3,000,000
Restoration of military assistance funds.....	67,000,000

Total program..... 340,000,000

During testimony before the Committee, it was stated that the funds were needed in order to provide certain countries with the means to shoulder more of the responsibility for their own defense which would allow the United States to continue its troop withdrawal program and help insure the success of the Vietnamization effort. In the last few years, authorized troop levels have been reduced by 165,000 in Vietnam with further reductions of 100,000 to be accomplished by next spring and 20,000 planned in Korea.

It was also stated that some of the funds requested were needed to help certain nations make a positive contribution in the search for an enduring peace settlement in the Middle East. Jordan and Lebanon both have taken a positive approach in this search for peace according to the President's message.

At this time, the Committee is sympathetic to these policies and has allowed the full budget request.

#### ECONOMIC ASSISTANCE

##### SUPPORTING ASSISTANCE

The Committee recommends \$150,000,000 for supporting assistance, a reduction of \$45,000,000 below the budget request.

The details of the budget request follow:

Cambodia .....	\$70,000,000
Vietnam .....	65,000,000
Commercial Import program.....	(50,000,000)
Land Reform .....	(15,000,000)
Restoration of supporting assistance funds transferred to the military assistance program for Cambodia.....	60,000,000
Total program .....	195,000,000

While the Committee is favorably disposed to prudent troop withdrawals and to the success of the Vietnamization program, which are the stated reasons for this supplemental request, the testimony presented to the Committee failed to explain satisfactorily why the \$15,000,000 for land reform was included in the supplemental document. The Committee does not feel this program fulfills the requirements underlining the stated needs for this supplemental request as outlined above. Therefore, the entire \$15,000,000 is denied for the land reform program.

The Agency for International Development (AID) indicated it would be able to absorb a reduction in new budget authority of approximately \$30,000,000 due to the fact that certain deobligations could be utilized in the supporting assistance account. In light of this, the Committee has therefore reduced the request by an additional \$30,000,000.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER III			
	FOREIGN OPERATIONS			
	FUNDS APPROPRIATED TO THE PRESIDENT			
	MILITARY ASSISTANCE			
91-418	Military credit sales to Israel-----	\$500, 000, 000	\$500, 000, 000	-----
91-418	Military assistance-----	340, 000, 000	340, 000, 000	-----
	ECONOMIC ASSISTANCE			
91-418	Supporting assistance-----	195, 000, 000	150, 000, 000	—\$45, 000, 000
	Total, chapter III, new budget (obligational) authority-----	1, 035, 000, 000	990, 000, 000	—45, 000, 000

## CHAPTER IV

### SUBCOMMITTEE ON INDEPENDENT OFFICES AND DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

JOEL L. EVINS, Tennessee, *Chairman*

EDWARD P. BOLAND, MASSACHU-  
SETTS  
GEORGE E. SHIPLEY, ILLINOIS  
ROBERT N. GIAIMO, CONNECTICUT  
JOHN O. MARSH, JR., VIRGINIA  
DAVID PRYOR, ARKANSAS

CHARLES R. JONAS, NORTH CAROLINA  
BURT L. TALCOTT, CALIFORNIA  
JOSEPH M. McDADDE, PENNSYLVANIA  
DEL CLAWSON, CALIFORNIA

## INDEPENDENT OFFICES

### CIVIL SERVICE COMMISSION

#### SALARIES AND EXPENSES

The supplemental estimates propose the transfer of an additional \$685,000 from trust fund accounts to salaries and expenses to implement the new income tax withholding provisions for retired civil service annuitants recently authorized by Public Law 91-172. The Committee recommends an increase of \$485,000 for this purpose.

The bill also provides an increase of \$130,000, the budget request, in the limitation for the Civil Service Commission to perform background security investigations of U.S. citizens employed by or considered for employment by international organizations of which the United States is a member. The current sum of \$600,000 is inadequate to meet requirements of the program, due to an unanticipated increase in the number of applications for such employment.

#### PAYMENT TO CIVIL SERVICE RETIREMENT AND DISABILITY FUND

The Committee recommends the budget estimate of \$157,816,600 to provide for the mandatory payment to the civil service retirement and disability fund required by Public Law 91-93. This payment is the first of thirty equal installments to cover the increase in unfunded liability created by Public Law 91-177, approved December 30, 1969, and Public Law 91-231, approved April 15, 1970.

(17)

## FEDERAL TRADE COMMISSION

## SALARIES AND EXPENSES

This Commission in recent months has undertaken a major reorganization. It has recruited many new employees, transferred others, and has left many essential top level executive positions unfilled. These actions have created, within the Commission, some budgetary imbalance.

The Commission's presentation to the Committee revealed that it is currently overspending its originally approved budget at the annual rate of \$265,000 based on current employment and expenditures for other objects.

The Committee recommends an appropriation of \$250,000, instead of the \$500,000 requested in this supplemental, to meet some of its urgent requirements, and directs the Commission to promptly implement the necessary action to obtain better control of its resources as required by law.

## GENERAL SERVICES ADMINISTRATION

## AUTOMATIC DATA PROCESSING FUND

The budget estimate of \$20,000,000 is recommended to increase the capital of the Automatic data processing fund. Additional capital is necessary to take advantage of substantial savings opportunities in the procurement of equipment which is currently leased to Federal agencies.

## ADDITIONAL COURT FACILITIES

The Committee considered a budget estimate of \$34,150,000 to cover the direct and indirect costs of providing additional court facilities as requested by the Administrative Office of U.S. Courts. The estimate includes funds to renovate space for other Federal agencies to be moved from existing quarters, alter the vacated space for courtrooms and other facilities, provide furniture, furnishings and equipment, and cover the rental and moving expenses related to the adjustments to accommodate the courts.

The Committee recommends an appropriation of \$14,150,000 to cover only the most immediate needs of the judges for such court facilities, and no funds are recommended for magistrates at this time. A revised estimate will be considered in the regular annual appropriation bill for 1972 when more definitive requirements and estimates are available.

The Committee will expect the General Services Administration to follow prudent and economical management practices in meeting its responsibilities to provide necessary court facilities. In the opinion of the Committee, the current estimates have not received the careful and critical analysis required, either by the U.S. courts, the Office of Management and Budget, or the General Services Administration.

#### SITES AND EXPENSES, PUBLIC BUILDINGS PROJECTS

The supplemental request of \$2,452,000 for planning and related expenses of an additional public building project is denied at this time. The request should be submitted in the 1972 budget program for public buildings projects so it may be considered in relative priority with other public buildings projects requiring funding in next year's program.

#### DEPARTMENT OF DEFENSE

##### CONSTRUCTION OF FACILITIES, CIVIL DEFENSE

The Committee has approved the budget estimate of \$496,000 to effectuate a settlement of claims associated with the construction of the civil defense regional emergency operations center at Denton, Texas. The amount originally proposed was \$890,000. The sum of \$496,000 herein recommended has been determined by the GSA Board of Contract Appeals to be necessary to liquidate this outstanding claim.

#### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

##### URBAN RESEARCH AND TECHNOLOGY

The Committee recommends a supplemental appropriation of \$5,000,000 for urban research and technology. This in addition to \$30,000,000 in the regular bill for this purpose. The additional amount is expected to permit more rapid progress in the development of new techniques and approaches to meet increasing housing needs.



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER IV</b>			
	<b>INDEPENDENT OFFICES</b>			
	<b>CIVIL SERVICE COMMISSION</b>			
91-404	Salaries and expenses-----	Language	Language	-----
91-382	(by transfer)-----	(\$685, 000)	(\$485, 000)	(-\$200, 000)
91-382	Payment to Civil Service retirement and disability fund-----	157, 816, 600	157, 816, 600	-----
	<b>FEDERAL TRADE COMMISSION</b>			
91-382	Salaries and expenses-----	500, 000	250, 000	-250, 000
	<b>GENERAL SERVICES ADMINISTRATION</b>			
91-382	Automatic data processing fund-----	20, 000, 000	20, 000, 000	-----
91-382	Additional court facilities-----	34, 150, 000	14, 150, 000	-20, 000, 000

91-382	Sites and expenses, public buildings projects-----	2, 452, 000	-----	-2, 452, 000
	Total, General Services Administration-----	56, 602, 000	34, 150, 000	-22, 452, 000
	Total, independent offices:			
	New budget (obligational authority)-----	214, 918, 600	192, 216, 600	-22, 702, 000
	<i>By transfer</i> -----	(685, 000)	(485, 000)	(-200, 000)
DEPARTMENT OF DEFENSE				
OFFICE OF CIVIL DEFENSE				
91-404	Construction of facilities, civil defense-----	496, 000	496, 000	-----
	DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
-----	Urban research and technology-----		5, 000, 000	+5, 000, 000
	Total, chapter IV:			
	New budget (obligational) authority-----	215, 414, 600	197, 712, 600	-17, 702, 000
	<i>By transfer</i> -----	(685, 000)	(485, 000)	(-200, 000)

## CHAPTER V

### SUBCOMMITTEE ON DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES

**JULIA BUTLER HANSEN, Washington, *Chairman***

**JOHN O. MARSH, JR., VIRGINIA**

**JOHN J. FLYNT, JR., GEORGIA**

**DAVID R. OBEY, WISCONSIN**

**JOSEPH M. McDADE, PENNSYLVANIA**

**WENDELL WYATT, OREGON**

### DEPARTMENT OF THE INTERIOR

#### BUREAU OF LAND MANAGEMENT

##### MANAGEMENT OF LANDS AND RESOURCES

The Committee recommends an appropriation of \$500,000, a reduction of \$550,000 below the budget estimate, to provide additional funds for the management of lands and resources.

The amount included in the bill provides \$500,000, the budget estimate, for fire prevention capability on the public domain in Alaska. The Bureau of Land Management is responsible for the management of 19.5 million acres of forest land and 71.3 million acres of woodlands in Alaska. Testimony developed during the hearing indicated the estimated value of timber on this acreage is about \$600 million with the value of timber sales during the past 5 years ranging from \$800,000 to \$2,339,000 per year. The estimated value of timber destroyed by fire on this acreage was \$2,200,000 in 1968 and \$14,173,000 in 1969.

The budget estimate also included \$550,000 for an evaluation of needs and potentials of Northern Alaska lands in order to guide major departmental land-use decisions. While the Committee recognizes the need for such a study, it is of the opinion that funding for this activity is more properly for inclusion in the regular 1972 budget estimate. Accordingly, no funds have been provided for this project in the accompanying bill.

#### BUREAU OF INDIAN AFFAIRS

##### EDUCATION AND WELFARE SERVICES

The Committee recommends an appropriation of \$16,925,000, a reduction of \$75,000 below the budget estimate. Of the total amount provided, \$16,500,000 is for general assistance payments and \$425,000 is for social services, a reduction of \$75,000 below the budget estimate.

The Committee is seriously concerned with the accelerated increase during the past few years in the funds required for the Welfare and Guidance Service program, especially on the Navajo reservation. On several occasions elaborate plans have been presented to the Committee

to provide employment for the Indians and thus reduce the general assistance workload, and the Committee has recommended the appropriation of funds for this purpose accordingly. However, it would appear, in view of the increasing general assistance workload, that limited progress is being made in alleviating the unemployment situation on reservations. It is mandatory that the Department give this matter its immediate and more concerted attention.

The Committee also urges responsible administrative officials to relax to the fullest possible extent any personnel limitations or construction expenditure limitations which are in effect with regard to educational or construction activities of the Bureau of Indian Affairs. If the Navajo employment situation is to be improved, the three principal mechanisms for accomplishing this are education, job training and employment opportunities, and improvement of the land by accelerated completion of the irrigation system.

## BUREAU OF MINES

### HEALTH AND SAFETY

The Committee recommends an appropriation of \$1,400,000, the budget estimate, to provide funds to carry out the requirements of the Federal Metal and Nonmetallic Mine Safety Act of 1966, which include increased mine air sampling and technical assistance to industry and to States in developing their own inspection programs.

The total amount provided includes \$800,000 for increased inspections and inspection support; \$275,000 for technical support for enforcement of mandatory health standards; \$100,000 for dust counting facilities and mine rescue stations; and \$225,000 for assistance to States and to industry.

### HELIUM

The Committee recommends borrowing authority of \$50,000,000, a reduction of \$6,100,000 below the budget estimate, for payment of outstanding debts for helium purchases during fiscal years 1970 and 1971, and for anticipated deliveries in fiscal year 1971.

On several occasions the Committee has indicated its concern with the operation of the helium program. The Federal Government has about 27 billion cubic feet of helium in reserve which, at the current rate of usage, represents a 37 year supply. Total helium sales, both public and private, have decreased from 922 million cubic feet in 1967 to 675 million cubic feet in 1970. In addition, while the Federal Government provided 100% of the helium for total sales in 1960 and 1961, its share of the helium market decreased to 40.4% in 1970.

In view of the foregoing, the Committee endorses negotiations being conducted to amend the helium contracts for lower dollar limits in order to restrict helium procurement to a level more consistent with current sales.

## BUREAU OF SPORT FISHERIES AND WILDLIFE

### CONSTRUCTION

The Committee recommends an appropriation of \$161,000, the budget estimate, to provide for the construction of water pollution

abatement facilities at five installations of the Bureau of Sport Fisheries and Wildlife. This construction is in accord with Executive Order No. 11507, which provides that all necessary pollution abatement projects at Federal facilities will be under way by December 1972.

## NATIONAL PARK SERVICE

### MANAGEMENT AND PROTECTION

The Committee recommends an appropriation of \$2,125,000, a reduction of \$460,000 below the budget estimate of \$2,585,000. The amount provided in the bill includes:

\$275,000 for acceleration of master planning and wilderness studies under the Wilderness Preservation Act;

\$550,000 for increased law enforcement staffing and training to meet increased needs of life protection and preservation of property in the national parks;

\$1,000,000 for a study to provide site criteria for an alternate jetport site in south Florida, for an environmental monitoring program for the area of the present jetport site, and for planning to preserve the ecology of Everglades National Park. In addition to the National Park Service, there are six other Bureaus of the Department involved in this study. The Committee does not feel the contribution of their expertise should be reimbursable to the extent designated in the budget estimates; and

\$300,000 for a bus system in Yosemite National Park as a means of reducing automobile traffic congestion in order to preserve the natural and scenic values which are threatened by the present patterns of visitation.

### CONSTRUCTION

The Committee recommends an appropriation of \$2,420,000, the budget estimate, which will provide \$1,850,000 for detailed and preliminary planning needed for air and water pollution abatement projects to meet the December 1972 deadline established by Executive Order No. 11507 for having waste treatment construction at Federal installations underway; and \$570,000 for settlement of a contractor claim for work on the Grand Canyon National Park water supply system.



## RELATED AGENCY

NATIONAL COUNCIL ON MARINE RESOURCES AND ENGINEERING  
DEVELOPMENT

## SALARIES AND EXPENSES

The Committee recommends an appropriation of \$250,000, a reduction of \$350,000 below the budget estimate of \$600,000, for the activities of the National Council on Marine Resources and Engineering Development.

The budget estimate was submitted on the basis that it will be necessary for the Council to assist in the coordination of marine science activities while plans for reorganization of those activities are being considered and executed. It would appear that the Department of the Interior has performed a major amount of the research in connection with many of the projects the Council has completed in fiscal year 1971. Based on testimony developed during the hearing, the Committee is not impressed with the urgency or importance of the work to be performed by the Council for the remainder of this fiscal year. The Committee has accordingly provided funds in an amount that should be sufficient to cover obligations incurred under authority of the Continuing Resolution (Public Laws 91-294, 91-370, and 91-454).

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER V			
	DEPARTMENT OF THE INTERIOR			
	BUREAU OF LAND MANAGEMENT			
91-382 91-404	Management of lands and resources-----	\$1, 050, 000	\$500, 000	—\$550, 000
	BUREAU OF INDIAN AFFAIRS			
91-404	Education and welfare services-----	17, 000, 000	16, 925, 000	—75, 000
	BUREAU OF MINES			
91-382	Health and safety-----	1, 400, 000	1, 400, 000	-----
91-382	Helium fund (borrowing authority)-----	56, 100, 000	50, 000, 000	—6, 100, 000
	Total, Bureau of Mines-----	57, 500, 000	51, 400, 000	—6, 100, 000

	BUREAU OF SPORT FISHERIES AND WILDLIFE			
91-382	Construction-----	161, 000	161, 000	-----
	NATIONAL PARK SERVICE			
91-382	Management and protection-----	2, 585, 000	2, 125, 000	-460, 000
91-382	Construction-----	2, 420, 000	2, 420, 000	-----
	Total, National Park Service-----	5, 005, 000	4, 545, 000	-460, 000
	RELATED AGENCY			
	NATIONAL COUNCIL ON MARINE RESOURCES AND ENGINEERING DEVELOPMENT			
91-382	Salaries and expenses-----	600, 000	250, 000	-350, 000
	Total, chapter V, new budget (obligational) authority-----	81, 316, 000	73, 781, 000	-7, 535, 000

## CHAPTER VI

### SUBCOMMITTEE ON DEPARTMENTS OF LABOR, AND HEALTH, EDUCATION, AND WELFARE, AND RELATED AGENCIES

DANIEL J. FLOOD, Pennsylvania, *Chairman*

WILLIAM H. NATCHER, KENTUCKY  
NEAL SMITH, IOWA  
W. R. HULL, JR., MISSOURI  
BOB CASEY, TEXAS

ROBERT H. MICHEL, ILLINOIS  
GARNER E. SHRIVER, KANSAS  
CHARLOTTE T. REID, ILLINOIS

### DEPARTMENT OF LABOR

#### MANPOWER ADMINISTRATION

##### MANPOWER DEVELOPMENT AND TRAINING ACTIVITIES

The bill includes \$5,000,000, the amount of the request. Included in this amount is \$3,000,000 for assisting returning veterans to enter job training programs and \$2,000,000 for retraining, in new occupations, employees in industries adversely affected by import competition as provided for under the Trade Expansion Act of 1962.

##### UNEMPLOYMENT COMPENSATION FOR FEDERAL EMPLOYEES AND EX-SERVICEMEN AND TRADE ADJUSTMENT ACTIVITIES

The bill includes \$66,650,000, a reduction of \$400,000 from the request.

The total included in the bill is composed of three parts. The first is \$55,000,000 for unemployment benefits for Federal employees and ex-servicemen. This is the amount of the request and is in addition to \$199,500,000 currently available. The Committee received testimony indicating that even the additional amount of \$55,000,000 will likely be insufficient to pay all benefits that will accrue during the current fiscal year.

The second part of this appropriation is \$11,000,000, the amount of the request, for trade adjustment benefits for workers eligible under the Trade Expansion Act of 1962. Only \$600,000 is currently available for this purpose since very little activity was anticipated at the time the original 1971 budget was submitted. During the last few months, however, favorable determinations have been made for a few groups of workers and it appears likely that others will be made before the end of the year.

The third part of the appropriation is \$650,000, a reduction of \$400,000 from the request, for administrative costs related to making trade adjustment benefit payments. The amount requested represented an unusually high ratio of administrative costs to benefit payments. The Committee recognizes that this program is considerably more complicated than other unemployment compensation programs, but it thinks that a good job can be done within the amount provided in the bill. The Committee feels that the necessity for the amounts budgeted for the Bureau of International Labor Affairs and Bureau of Labor Statistics should be given special review.

#### LIMITATION ON GRANTS TO STATES FOR UNEMPLOYMENT COMPENSATION AND EMPLOYMENT SERVICE ADMINISTRATION

The bill includes \$25,500,000, the amount of the request, as a supplement to the \$323,031,000 currently available for the unemployment insurance service. Most of this increase is necessary to process a considerable increase over the original estimate of the number of unemployment insurance claims. A small part of the supplemental funds is necessary to carry out the provisions of the Employment Security Amendments of 1970, Public Law 91-373.

#### LIMITATION ON UNEMPLOYMENT INSURANCE SERVICE, SALARIES AND EXPENSES

The bill includes \$1,000,000, a reduction of \$100,000 from the request, which is in addition to \$4,274,000 currently available. These funds are for the purpose of providing technical assistance to the States in carrying out the requirements of the Employment Security Amendments of 1970 and for the research and training programs authorized by that Act.

The Committee will expect that the funds appropriated for the unemployment insurance services be used strictly for just that purpose.

#### WAGE AND LABOR STANDARDS ADMINISTRATION

##### WAGE AND LABOR STANDARDS, SALARIES AND EXPENSES

The bill includes \$250,000, the amount of the request. This recommended appropriation is solely for the purpose of providing funds to carry out the Secretary of Labor's responsibilities under the Federal Coal Mine Health and Safety Act of 1969.



## BUREAU OF LABOR STATISTICS

## SALARIES AND EXPENSES

The bill includes \$500,000, the amount of the request, to provide funds for the purpose of collecting statistics and making analyses for the National Commission on Productivity that would not be collected or made under the regular programs of the Bureau of Labor Statistics. The President announced his intention to establish such a commission in his speech on economic policy and productivity on June 17, 1970, and announced the appointments of members on July 10.

The Committee was told that the National Commission on Productivity has no appropriation of its own, but lives on resources of other agencies. On several occasions the Committee has indicated its displeasure with this method of financing special boards, commissions, councils, etc. This method of financing makes it difficult and sometimes almost impossible for the Committee, Members of Congress generally, and the general public to determine what these governmental units are costing the taxpayer. The Committee is casting no aspersions on the work of the Commission or the reasons for its establishment, but will not expect to approve any further such indirect support. The Commission should come forward with its own budget to fully cover its expenses.

## RELATED AGENCIES

## CABINET COMMITTEE ON OPPORTUNITIES FOR SPANISH-SPEAKING PEOPLE

## SALARIES AND EXPENSES

The bill includes \$50,000, the amount of the request, for the expenses of the Advisory Council on Spanish-Speaking Americans. The Council was established in Public Law 91-181, approved December 30, 1969. It is to be composed of nine members appointed by the President from among individuals who are representative of the Mexican American, Puerto Rican American, Cuban American, and other elements of the Spanish-speaking and Spanish-surnamed community in the United States.

## COMMISSION ON RAILROAD RETIREMENT

The bill includes \$300,000, the amount of the request, to permit the Commission on Railroad Retirement to conduct a study of the railroad retirement system and its financing. The Commission was established in Public Law 91-377, approved August 12, 1970. The Commission is required by law to report to the Congress on or before July 1, 1971, recommending changes in the railroad retirement system to provide adequate levels of benefits on an actuarially sound basis.

## RAILROAD RETIREMENT BOARD

## LIMITATION ON SALARIES AND EXPENSES

The bill includes authority to use an additional \$1,200,000 from the railroad retirement trust funds. This is the amount of the request. It will cover the costs of increased workloads arising from two laws enacted this year which modified the supplemental annuity program and provided temporary increases in benefits under the regular railroad retirement program.

## CORPORATION FOR PUBLIC BROADCASTING

## PAYMENT TO THE CORPORATION FOR PUBLIC BROADCASTING

A request for an appropriation of \$20,000,000, plus not to exceed an additional \$2,500,000 which would be available only for matching non-Federal contributions on a dollar-for-dollar basis, was requested by the President. This request is carried in House Document No. 91-404. Since the Senate has included funds for the Corporation in the Labor, and Health, Education, and Welfare Appropriation Bill for fiscal year 1971, the Committee has not considered the request in connection with this supplemental appropriation bill.

# COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER VI			
	DEPARTMENT OF LABOR			
	MANPOWER ADMINISTRATION			
91-404	Manpower development and training activities-----	\$5, 000, 000	\$5, 000, 000	-----
91-404	Unemployment compensation for Federal employees and ex-service- men and trade adjustment activities-----	67, 050, 000	66, 650, 000	—\$400, 000
91-404	<i>Limitation on grants to States for unemployment compensation and em- ployment service administration (trust fund)</i> -----	(25, 500, 000)	(25, 500, 000)	-----
91-404	<i>Limitation on unemployment insurance service, salaries and expenses (trust fund)</i> -----	(1, 100, 000)	(1, 000, 000)	(—100, 000)
	WAGE AND LABOR STANDARDS ADMINISTRATION			
91-404	Wage and labor standards, salaries and expenses-----	250, 000	250, 000	-----

BUREAU OF LABOR STATISTICS				
91-404	Salaries and expenses-----	500,000	500,000	-----
	Total, Department of Labor-----	72,800,000	72,400,000	- 400,000
	<i>Limitations (trust fund)</i> -----	(26,600,000)	(26,500,000)	(- 100,000)
RELATED AGENCIES				
91-382	Cabinet Committee on Opportunities for Spanish-Speaking People: Salaries and expenses-----	50,000	50,000	-----
91-404	Commission on Railroad Retirement: Salaries and expenses-----	300,000	300,000	-----
91-404	Railroad Retirement Board: <i>Limitation on salaries and expenses (trust     fund)</i> -----	(1,200,000)	(1,200,000)	-----
	Total, related agencies-----	350,000	350,000	-----
	<i>Limitation (trust fund)</i> -----	(1,200,000)	(1,200,000)	-----
	Total, chapter VI:			
	New budget (obligational) authority-----	173,150,000	72,750,000	- 400,000
	<i>Limitations (trust fund)</i> -----	(27,800,000)	(27,700,000)	(- 100,000)

<sup>1</sup> Excludes \$22,500,000 for Payment to the Corporation for Public Broadcasting (H. Doc. 91-404) not considered in connection with this bill.

## CHAPTER VII

### SUBCOMMITTEE ON LEGISLATIVE BRANCH

GEORGE W. ANDREWS, Alabama, *Chairman*

SIDNEY R. YATES, ILLINOIS  
BOB CASEY, TEXAS  
FRANK E. EVANS, COLORADO

FRANK T. BOW, OHIO  
ODIN LANGEN, MINNESOTA  
DEL CLAWSON, CALIFORNIA

### LEGISLATIVE BRANCH

The Committee recommends a total of \$2,354,200 in new budget (obligational) authority which is \$410,800 less than requested. The supplemental requests submitted in House Documents Nos. 382, 404, and 420 total \$2,765,000.

### HOUSE OF REPRESENTATIVES

The allowance of \$1,180,000 for the House includes \$85,000 for gratuities to the widows of deceased Members. The remainder, \$1,095,000, is directly attributable to the provisions of the Legislative Reorganization Act of 1970 (Public Law 91-510, approved October 26, 1970). That Act requires certain expenditures by the Clerk of the House during the current fiscal year. The amounts recommended are to cover what it is estimated may be required early in the new Congress.

*Committee employees.*—A total of \$550,000 has been allowed for this item. Title III, section 302 of the Reorganization Act, which is effective January 3, 1971, increases the number of professional staff members for the House standing committees from four to six with the provision that the two additional members are to be appointed by the minority.

*Office of the Legislative Counsel.*—The Committee has approved the sum of \$45,000 requested by the Legislative Counsel. Title V of the Reorganization Act provides additional responsibilities and authorizes additional staff for the Office of the Legislative Counsel effective on the date of enactment, October 26, 1970.

*Miscellaneous items.*—The bill includes \$500,000 for this appropriation under Contingent Expenses of the House. This allowance is to cover the initial costs of (1) additional clerical staff for House committees, also to be appointed by the minority; (2) expenses of the Capitol Guide Service; and (3) operations of the Joint Committee on Congressional Operations and the Office of Placement and Management. A summary of the authorizations for these additional requirements follows:

1. Title III, section 302(f), of the Reorganization Act provides for the appointment of minority/clerical staff even when no vacancy may exist in the authorized number of staff personnel and that such appointments shall be paid from the House contingent fund until a vacancy occurs and the appointee can assume one of the regularly authorized positions.

2. Title IV, sections 441-443, of the same Act (effective January 3, 1971) provides for bringing the Capitol Guide Service under a Capitol Guide Board consisting of the Architect of the Capitol, the Sergeant at Arms of the Senate and the Sergeant at



Arms of the House. Provisions relating to the rates of pay, uniforms, appointments, etc., are included. Section 441(j) states that the expenses of this Service shall be paid from the contingent fund of the House of Representatives until appropriations are otherwise provided.

3. Title IV, sections 401-407, which is effective January 3, 1971, establishes the Joint Committee on Congressional Operations and provides for the Office of Placement and Management. It also provides that expenses shall be payable from the contingent fund. Language has been included in the bill limiting Capitol Guide Force personnel to the present level of 24.

Language has also been included—at the request of the Committee on House Administration and in accord with the long practice in such matters—enacting as permanent law several House Resolutions just recently adopted by the House (H. Res. 1241, 1264, 1270, and 1276, Ninety-First Congress).

#### JOINT ITEMS

At the request of the Joint Committee on Printing, the sum of \$9,200 has been included in the bill to cover additional printing expenses of the Committee, particularly in the area of electronic printing processes.

#### ARCHITECT OF THE CAPITOL

A total of \$80,000 is recommended and provides (1) \$30,000 for certain renovations to the rooms of the House Committee on Rules in the Capitol, and (2) \$50,000 for studies incident to the acquisition of site and construction of the John W. McCormack Residential Page School. The latter project was authorized by section 492 of the recently enacted Legislative Reorganization Act of 1970.

The Committee has denied the request of \$1,250,000 to purchase Square 764—known as the Old Providence Hospital site—as an addition to the Capitol Grounds. There are no specific plans for the use of this property which is not immediately contiguous to the existing Capitol Grounds.

#### GOVERNMENT PRINTING OFFICE

The Committee recommends \$265,000 for the Office of Superintendent of Documents to establish two pilot regional documents distribution centers—one in Philadelphia, Pennsylvania to service the northeastern part of the country, and one in Pueblo, Colorado to serve the area west of the Mississippi River. The establishment of these two plants has the approval of the Joint Committee on Printing. It is hoped that these centers will help relieve the slowness in filling orders in the Central Office as well as meeting the constant increase in business. The distribution of documents is a money-making operation.

#### COST-ACCOUNTING STANDARDS BOARD

Public Law 91-379, approved August 15, 1970, (amendment to the Defense Production Act of 1950), created the Cost-Accounting Standards Board as an agent of the Congress to set up cost-accounting standards for defense contractors and subcontractors under negotiated defense procurements in excess of \$100,000. The budget proposed \$1,100,000 for the operation of the Board for nine months in fiscal year 1971. Due to the lapse of time since the preparation of the estimate the Committee has allowed \$820,000 which provides for a six-month period.

# COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER VII			
	LEGISLATIVE BRANCH			
	HOUSE OF REPRESENTATIVES			
	Gratuities to widows of deceased Members-----		\$85, 000	+ \$85, 000
	SALARIES, OFFICERS AND EMPLOYEES			
91-420	Committee employees-----	\$625, 000	550, 000	- 75, 000
91-420	Office of the Legislative Counsel-----	45, 000	45, 000	-----
	CONTINGENT EXPENSES OF THE HOUSE			
91-420	Miscellaneous items-----	680, 000	500, 000	- 180, 000
	Total, House of Representatives-----	1, 350, 000	1, 180, 000	- 170, 000
	JOINT ITEMS			
	CONTINGENT EXPENSES OF THE SENATE			
	Joint Committee on Printing-----		9, 200	+ 9, 200

	ARCHITECT OF THE CAPITOL			
	CAPITOL BUILDINGS AND GROUNDS			
	Capitol buildings-----		30, 000	+ 30, 000
91-404	Acquisition of property, construction and equipment, additional House Office Building ( <i>liquidation of contract authorization</i> )-----	(1, 250, 000)		(- 1, 250, 000)
91-404	John W. McCormack Residential Page School-----	50, 000	50, 000	
	Total, Architect of the Capitol-----	50, 000	80, 000	+ 30, 000
	GOVERNMENT PRINTING OFFICE			
	OFFICE OF THE SUPERINTENDENT OF DOCUMENTS			
91-420	Salaries and expenses-----	265, 000	265, 000	
	COST-ACCOUNTING STANDARDS BOARD			
91-382	Salaries and expenses-----	1, 100, 000	820, 000	- 280, 000
	Total, chapter VII, new budget (obligational) authority-----	2, 765, 000	2, 354, 200	- 410, 800
	<i>Appropriation to liquidate contract authorization</i> -----	(1, 250, 000)		(- 1, 250, 000)

## CHAPTER VIII

### SUBCOMMITTEE ON PUBLIC WORKS

JOE L. EVINS, Tennessee, *Acting Chairman*

EDWARD P. BOLAND, MASSACHUSETTS    JOHN J. RHODES, ARIZONA  
JAMIE L. WHITTEN, MISSISSIPPI    GLENN R. DAVIS, WISCONSIN  
GEORGE W. ANDREWS, ALABAMA    HOWARD W. ROBISON, NEW YORK

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### ENVIRONMENTAL PROTECTION AGENCY

#### WATER POLLUTION CONTROL OPERATIONS AND RESEARCH

The Committee recommends the budget estimate of \$20,400,000 to implement during the balance of the current fiscal year the provisions of the Water Quality Improvement Act of 1970 (Public Law 91-224) approved April 3, 1970. These funds are required to carry out new and expanded responsibilities imposed by the Act, including the control of oil and hazardous materials pollution, control of vessel wastes, control of acid mine wastes, pesticides control, lake pollution, certification of Federal licenses and permits, and manpower training.

The Committee expects that the additional funds being provided will be carefully programed so as to avoid any duplication with related work being undertaken by other agencies and that every effort will be made to fully utilize the facilities and capabilities of these agencies.

The supplemental, together with available funds of \$98.6 million, will provide a total of \$119.0 million under this appropriation for water pollution control operations and research activities during the current fiscal year.

### ATOMIC ENERGY COMMISSION

#### PLANT AND CAPITAL EQUIPMENT

The Committee has deferred, pending authorization, consideration of the budget estimate of \$25,500,000 to initiate a program to eliminate fire and safety hazards and remedy unsafe operating conditions at various installations of the Atomic Energy Commission.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER VIII</b>			
	<b>ENVIRONMENTAL PROTECTION AGENCY</b>			
91-382	Water pollution control operations and research-----	\$20, 400, 000	\$20, 400, 000	-----
	<b>ATOMIC ENERGY COMMISSION</b>			
91-382	Plant and capital equipment-----	25, 500, 000	( <sup>1</sup> )	—\$25, 500, 000
	Total, chapter VIII, new budget (obligational) authority-----	45, 900, 000	20, 400, 000	— 25, 500, 000

<sup>1</sup> Deferred pending authorization.



## CHAPTER IX

### SUBCOMMITTEE ON DEPARTMENTS OF STATE, JUSTICE, AND COMMERCE, THE JUDICIARY, AND RELATED AGENCIES

JOHN J. ROONEY, *New York, Chairman*

ROBERT L. F. SIKES, FLORIDA  
JOHN M. SLACK, WEST VIRGINIA  
NEAL SMITH, IOWA  
JOHN J. FLYNT, JR., GEORGIA

FRANK T. BOW, OHIO  
ELFORD A. CEDERBERG, MICHIGAN  
MARK ANDREWS, NORTH DAKOTA

### DEPARTMENT OF STATE

#### ADMINISTRATION OF FOREIGN AFFAIRS

##### PAYMENT TO FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

The Committee recommends \$2,000,000, the full amount of the budget estimate, to provide for mandatory payments to the Foreign Service Retirement and Disability Fund to finance the unfunded liability created by the Federal Employees Salary Act of 1970 (Public Law 91-231, approved April 15, 1970), which increased the pay on which benefits are computed. The amount allowed is for payments required by law for fiscal years 1970 and 1971.

##### INTERNATIONAL ORGANIZATIONS AND CONFERENCES

##### INTERNATIONAL CONFERENCES AND CONTINGENCIES

Included in the bill is \$200,000 additional to enable the United States to host certain meetings and conferences required to complete the negotiation of definitive arrangements for the International Telecommunications Satellite Consortium.

##### SPECIAL CONTRIBUTION TO THE UNITED NATIONS

The request of \$20,000,000 for a contribution by the United States to the United Nations for improvements and additions to its headquarters complex in New York City has not been approved. At the present time, there is no legislative authority for such a contribution.

The justification submitted by the Department of State contained the following: "If the Congress approves a U.S. grant of \$20,000,000 towards the proposed Headquarters construction, the Mayor of New York has stated that the City will match the Federal Contribution." In view of the recent announcement by the Mayor of New York City

that 500 of that city's lowest echelon employees would be laid off for budgetary reasons, for the first time since the Depression, the statement concerning the matching of funds by New York City seems a bit incongruous, to say the least.

Under the terms of the proposal submitted, the United States taxpayers would be called upon to actually pay an additional \$14,000,000 in regular assessments and contributions for this construction over and above this \$20,000,000 request.

## DEPARTMENT OF JUSTICE

### LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

#### SALARIES AND EXPENSES, UNITED STATES ATTORNEYS AND MARSHALS

The sum of \$5,928,000 is recommended to provide for additional assistant U.S. attorneys, deputy U.S. marshals, supporting personnel, and other related costs, to service the 61 new district judgeships authorized by Public Law 91-272, approved June 2, 1970, and the 13 new district judgeships authorized by Public Law 91-358, approved July 28, 1970, as well as additional personnel to accommodate a larger than anticipated litigation workload throughout the 93 district offices of the U.S. attorneys.

All of the 684 additional positions requested have been approved. A reduction in the total funds requested has been made to reflect a more realistic lapse figure.

The sum of \$450,000 has been included to reconstruct, refurbish and equip certain existing space in the General Sessions Building, Washington, D.C. for the housing of additional personnel.

### FEDERAL BUREAU OF INVESTIGATION

#### SALARIES AND EXPENSES

The Committee recommends \$14,150,000, the full amount of the budget estimate, to provide 1,000 additional agents, 702 supporting personnel, and related equipment for this highly important Bureau.

The additional personnel are for the increased work resulting from the passage of the Organized Crime Control Act of 1970, as well as for additional work being required in New Left, racial extremism and aircraft hijacking matters.

### FEDERAL PRISON SYSTEM

#### FEDERAL PRISON INDUSTRIES, INCORPORATED

The requested increase of \$75,000 in the limitation on administrative expenses to provide for the costs of certain pay increases is recommended.

## DEPARTMENT OF COMMERCE

## MARITIME ADMINISTRATION

## STATE MARINE SCHOOLS

The full amount of the budget estimate, \$105,000, is provided for liquidation of obligations incurred under authority granted by the Maritime Academy Act of 1958, for the Michigan State Maritime Academy located in Traverse City, Michigan.

## THE JUDICIARY

## COURT OF CLAIMS

## SALARIES AND EXPENSES

No additional funds have been provided for this item, inasmuch as it was testified that the \$12,000 requested for contracting for reporters could be absorbed from the existing appropriation.

## COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

A total of \$11,430,000 is included in the accompanying bill for the six items under this general heading. The additional funds are to cover the cost of 61 additional judgeships authorized for the district courts by Public Law 91-272, approved June 2, 1970, and for additional funds for court-appointed counsel.

With the exception of the item "Administrative Office of the United States Courts" for which 10 new positions were provided, all of the additional personnel requested were approved.

Reductions below amounts requested were made to reflect a more realistic lapse rate.

The amounts approved for the items are as follows:

Salaries of Judges.....	\$1, 400, 000
Salaries of supporting personnel.....	1, 900, 000
Fees and expenses of court-appointed counsel.....	5, 700, 000
Fees of jurors.....	1, 000, 000
Travel and miscellaneous expenses.....	1, 360, 000
Administrative Office of the United States Courts.....	70, 000
Total .....	11, 430, 000

## COMMISSION ON BANKRUPTCY LAWS OF THE UNITED STATES

The sum of \$400,000, a reduction of \$200,000 below the budget request, is provided to implement the provisions of Public Law 91-354, creating a commission to study the bankruptcy laws of the United States.

The work of the Commission should be completed with the funds provided herein.

## RELATED AGENCIES

## FOREIGN CLAIMS SETTLEMENT COMMISSION

## PAYMENT OF VIETNAM AND U.S.S. PUEBLO PRISONER OF WAR CLAIMS

The full amount of the budget estimate, \$265,000, is provided for the payment of claims of Americans held as prisoners in Southeast Asia or as a result of the U.S.S. Pueblo incident.

## NATIONAL COMMISSION ON FIRE PREVENTION AND CONTROL

The request of \$500,000 for expenses of a National Commission on Fire Prevention and Control has again been disallowed.

## TARIFF COMMISSION

## SALARIES AND EXPENSES

An additional \$350,000 has been provided for the Tariff Commission to meet increased workloads.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER IX</b>			
	<b>DEPARTMENT OF STATE</b>			
	<b>ADMINISTRATION OF FOREIGN AFFAIRS</b>			
91-382	Payment to Foreign Service retirement and disability fund.....	\$2, 000, 000	\$2, 000, 000	-----
	<b>INTERNATIONAL ORGANIZATIONS AND CONFERENCES</b>			
91-382	International conferences and contingencies.....	218, 000	200, 000	—\$18, 000
91-382	Special contribution to the United Nations.....	20, 000, 000	-----	—20, 000, 000
	Total, international conferences and contingencies.....	20, 218, 000	200, 000	—20, 018, 000
	Total, Department of State.....	22, 218, 000	2, 200, 000	—20, 018, 000
	<b>DEPARTMENT OF JUSTICE</b>			
	<b>LEGAL ACTIVITIES AND GENERAL ADMINISTRATION</b>			
91-382	Salaries and expenses, U.S. attorneys and marshals.....	6, 764, 000	5, 928, 000	—836, 000
	<b>FEDERAL BUREAU OF INVESTIGATION</b>			
91-389	Salaries and expenses.....	14, 150, 000	14, 150, 000	-----



	FEDERAL PRISON SYSTEM			
	FEDERAL PRISON INDUSTRIES, INCORPORATED			
91-382	<i>Limitation on administrative and vocational training expenses, Federal Prison Industries, Incorporated</i> -----	(75, 000)	(75, 000)	-----
	Total, Department of Justice-----	20, 914, 000	20, 078, 000	— 836, 000
	DEPARTMENT OF COMMERCE			
	MARITIME ADMINISTRATION			
91-404	<i>State marine schools (liquidation of contract authorization)</i> -----	(105, 000)	(105, 000)	-----
	THE JUDICIARY			
	COURT OF CLAIMS			
91-382	Salaries and expenses-----	12, 000		— 12, 000
	COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES			
91-382	Salaries of judges-----	1, 910, 000	1, 400, 000	— 510, 000
91-382	Salaries of supporting personnel-----	2, 700, 000	1, 900, 000	— 800, 000
91-420	Fees and expenses of court-appointed counsel-----	6, 700, 000	5, 700, 000	— 1, 000, 000
91-382	Fees of jurors-----	1, 400, 000	1, 000, 000	— 400, 000
91-382	Travel and miscellaneous expenses-----	1, 560, 000	1, 360, 000	— 200, 000

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bills compared with estimates
91-382 and 91-420	Administrative Office of the U.S. Courts-----	202, 400	70, 000	— 132, 400
	Total, Courts of Appeals, district courts, and other judicial services-----	14, 472, 400	11, 430, 000	— 3, 042, 400
	COMMISSION ON BANKRUPTCY LAWS OF THE UNITED STATES			
91-420	Salaries and expenses-----	600, 000	400, 000	— 200, 000
	Total, the Judiciary-----	15, 084, 400	11, 830, 000	— 3, 254, 400
	RELATED AGENCIES			
	FOREIGN CLAIMS SETTLEMENT COMMISSION			
91-382	Payment of Vietnam and U.S.S. <i>Pueblo</i> prisoner of war claims-----	265, 000	265, 000	-----
91-404	National Commission on Fire Prevention and Control-----	500, 000	-----	— 500, 000
	TARIFF COMMISSION			
91-382	Salaries and expenses-----	450, 000	350, 000	— 100, 000
	Total, related agencies-----	1, 215, 000	615, 000	— 600, 000
	Total, chapter IX, new budget (obligational) authority-----	59, 431, 400	34, 723, 000	— 24, 708, 400
	<i>Limitation on administrative expenses</i> -----	(75, 000)	(75, 000)	-----
	<i>Appropriation to liquidate contract authorization</i> -----	(105, 000)	(105, 000)	-----

## CHAPTER X

### SUBCOMMITTEE ON DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES

EDWARD P. BOLAND, Massachusetts, *Chairman*

JOHN J. MCFALL, CALIFORNIA  
SIDNEY R. YATES, ILLINOIS  
TOM STEED, OKLAHOMA

SILVIO O. CONTE, MASSACHUSETTS  
WILLIAM E. MINSHALL, OHIO  
JACK EDWARDS, ALABAMA

### DEPARTMENT OF TRANSPORTATION

#### FEDERAL AVIATION ADMINISTRATION

#### IMPLEMENTATION OF THE AIRPORT AND AIRWAY TRUST FUND

Subsequent to the House action on the regular fiscal year 1971 appropriation bill for the Department of Transportation, the Airport and Airway Trust Fund was established. The legislation establishing the Trust Fund provided that aviation user taxes collected after June 30, 1970, would be deposited into the Fund along with the unexpended balances, as of July 1, 1970, in those activities which were to be financed with Trust funds. The legislation also authorized appropriations of Federal funds into the Trust Fund to make up any deficit which might otherwise occur in the Fund.

The legislation states that the amounts in the Trust Fund are to be available, as provided by appropriation Acts, to fund certain activities of the FAA. To fund these activities with Trust Fund money in the current fiscal year, as well as any subsequent year, requires implementing language in an appropriation Act. FAA had requested the Senate to include such implementing language in the regular fiscal year 1971 appropriation bill for the Department of Transportation. The Senate did not include the proposed language, and to date, no such language has been included in that bill by either the House or Senate.

As a result of this action, revenues are accumulating in the Trust Fund, but appropriations out of the Trust Fund, except as provided in the accompanying supplemental bill, are not being made. The Committee, therefore, has not approved the requested \$576,989,000 Federal payment to the Airport and Airway Trust Fund, since the balance in the Trust Fund is sufficient to cover all activities currently being financed with Trust Fund money.

The Committee recommends that \$116,000,000 of the appropriations approved in the accompanying bill be derived from the Airport and Airway Trust Fund. It appears clear from the wording of the statute that Public Law 91-258 contemplated that these activities should be funded out of amounts in the Trust Fund. Under the Committee's

recommendation the balance in the Fund at the end of the current fiscal year is now estimated to be \$496.5 million. This is derived as follows:

Estimated revenues from aviation user taxes by month for fiscal year 1971:

July (actual)-----	\$29,000,000
August (actual)-----	43,100,000
September (actual)-----	55,400,000
October -----	52,900,000
November -----	51,700,000
December -----	54,700,000
January -----	53,600,000
February -----	52,700,000
March -----	53,700,000
April -----	53,600,000
May -----	53,800,000
June -----	58,300,000

Total receipts-----	612,500,000
Less appropriations from the Trust Fund-----	116,000,000

Unappropriated balance in the Fund as of  
June 30, 1971----- 496,500,000

The Committee is also recommending a general provision which authorizes the use—out of the Trust Fund—of unexpended balances of funds appropriated before July 1, 1970. Such balances were, by the terms of Public Law 91-258, placed in the Trust Fund as of July 1, 1970. This section will allow the FAA continued use of those already appropriated funds to:

(1) pay bills which are being received and will continue to come due for authorized obligations incurred prior to July 1, 1970;

(2) continue to carry on prior approved programs through the obligation of funds and payment of resulting bills for the purposes and activities for which appropriations have been made in prior years.

For example, with respect to payment of bills against obligations which already exist, on June 30 of this year FAA had obligations of over \$189 million for improvements to the airways system. The bills being received to liquidate these obligations will need to be paid. In the airport grants program, as of June 30, there was obligated for airport improvements approximately \$132 million which was authorized in prior years and will need to be paid. With respect to permitting the FAA to continue with prior approved programs, the Congress approved in fiscal year 1970, for example, 54 control towers, and the FAA needs the authorization to obligate the funds to construct these towers.

The recommended general provision does not apply to either the regular appropriations for fiscal year 1971, now pending in H.R. 17755, or to the supplemental appropriations and has nothing to do with the concept of funding Operations activities from Trust Fund receipts or with the new obligational authority levels requested in either of these bills. It is merely to authorize the accomplishment of prior approved projects for which the Congress has already appropriated funds.



## OPERATIONS

## (AIRPORT AND AIRWAY TRUST FUND)

The Committee considered a request under this heading of \$8,963,000, of which \$5,414,000 was to implement new staffing classification standards for airways facilities electronic technicians, \$2,180,000 was to finance Telpak rate increases and increased costs associated with the use of the Alaska communications system, and \$1,369,000 was to cover the costs of fuel and aircraft taxes required to be paid under the provisions of the Airport and Airway Revenue Act of 1970.

An appropriation of \$6,000,000 is recommended. This is a reduction of \$2,963,000. Testimony indicated that the FAA will have savings of approximately \$3,000,000 resulting from operation under continuing resolutions. While this estimate of savings may be somewhat conservative, it should, nevertheless, be adequate to cover the reduction recommended.

## FACILITIES AND EQUIPMENT

## (AIRPORT AND AIRWAY TRUST FUND)

The budget proposes consolidating the "Facilities and equipment" and "Research and development" appropriations under one heading, "Airways system investment and development." The Committee sees no advantage in the proposed consolidation and is recommending separate appropriations for these two functions as it has in the past. Since separate accounts will have to be maintained for these two programs under any appropriation structure, the Committee feels that the Budget for fiscal year 1972 should include separate requests for facilities and equipment, and research and development.

The bill includes the full budget request of \$36,000,000 for facilities and equipment, chargeable to the Airport and Airway Trust Fund. Included in the Committee's recommendation is \$6,490,000 for instrument landing systems (ILS) at 31 locations. The specific locations and funding allocations for these systems are shown on page 531 of the supplemental hearings.

The hearings brought out the fact that no decision has been made with respect to exercising the option on the third buy of automated radar traffic control equipment (ARTS III), and that, if a decision is made to exercise this option, the Committee might be faced with another major reprogramming in this fiscal year. As recently indicated to the Department, the Committee does not favor funding major equipment procurement by reprogrammings. This means of funding is particularly unnecessary for organizations such as FAA, who virtually every year make two or three formal budget presentations to the Committee.

## RESEARCH AND DEVELOPMENT

## (AIRPORT AND AIRWAY TRUST FUND)

The Committee recommends a supplemental appropriation of \$24,000,000 for the research and development activities funded under the Airport and Airway Trust Fund. This represents a \$9,000,000 reduc-



tion and will provide for a total research and development program of about \$70,000,000 in fiscal year 1971. This total effort will be an increase of about \$29,000,000 over fiscal year 1970 and will be about \$43,000,000 more than was provided in fiscal year 1969.

The rate of increase in this program will be even more significant. Since the FAA has operated under continuing resolutions for nearly one-half of the fiscal year at a rate of obligation of \$41,000,000 per year (or about \$20,500,000 for the half year), a total research program of \$70,000,000 would enable the FAA to obligate up to \$49,500,000 in the last half of the fiscal year. This is approximately  $2\frac{1}{2}$  times the present rate of obligation.

With such a rapidly expanding program, the Committee feels that it is increasingly important for the FAA to channel its research efforts toward the most productive areas. The accomplishments of the research made to date and the potential achievements which may result from further research in areas such as obstruction lighting and marking should be carefully examined prior to any additional commitments of funds.

#### GRANTS-IN-AID FOR AIRPORTS

##### (AIRPORT AND AIRWAY TRUST FUND)

The Committee approves the budget request of \$50,000,000 for airport grants, chargeable to the Airport and Airway Trust Fund. Of the sum recommended, \$40,000,000 is liquidating cash for airport development grants and \$10,000,000 is for airport planning grants.

The Airport and Airway Development Act of 1970 provides \$840,000,000 of obligational authority for airport development grants, of which \$280,000,000 is for fiscal year 1971. The current year program proposed in the supplemental calls for an obligational level of \$100,000,000 and an expenditure or liquidating cash appropriation level of \$40,000,000. The Committee has made no reduction in this program.

The new legislation also authorized a program of grants to planning agencies for airport system planning and to public agencies for airport master planning. The Committee has approved the \$10,000,000 requested to begin this program.

#### PAYMENT TO THE AIRPORT AND AIRWAY TRUST FUND

##### (INTRAGOVERNMENTAL TRANSACTION)

The Airport and Airway Revenue Act of 1970 (Title II of Public Law 91-258) authorizes additional appropriations from general Treasury funds to the Trust Fund as may be required to make expenditures for certain activities of the Federal Aviation Administration. On the basis presented to the Committee, collections accruing to the Trust Fund in 1971 were estimated to fall short of appropriations by \$576,989,000.

As previously discussed, however, the Trust Fund receipts for the current fiscal year will be sufficient to cover all approved appropriations from the Trust Fund. The Committee, therefore, has not approved the requested \$576,989,000 Federal payment to the Trust Fund. This action should result in a year-end unappropriated balance in the Trust Fund of approximately \$496,500,000.

## SAFETY REGULATION

The accompanying bill includes \$1,000,000 under this heading for noise reduction research. This is a reduction of \$2,537,000 from the \$3,537,000 supplemental request. At least seven agencies in the government are engaged to some extent in aircraft noise abatement activities. The Committee is concerned about the management of this program and proposes to have an in-depth study made of the coordination of aircraft noise abatement activities throughout the government.

## AVIATION WAR RISK INSURANCE REVOLVING FUND

The Committee has not approved the requested language which would have authorized the transfer of unobligated balances from Federal Aviation Administration appropriations to the Aviation War Risk Insurance Revolving Fund. The FAA was unable to tell the Committee how much they intended to transfer under this authority. At such time when the FAA is able to determine funding requirements to the extent that a specific appropriation can be requested, the Committee will consider this matter.

## GENERAL PROVISION

As previously indicated, the Committee has included language which will provide the Federal Aviation Administration with the authority to pay bills—under the Trust Fund—for obligations already incurred and for authorized programs for which funds have already been appropriated.

# COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER X			
	DEPARTMENT OF TRANSPORTATION			
	FEDERAL AVIATION ADMINISTRATION			
91-408	Operations (airport and airway trust fund)-----	\$8, 963, 000	\$6, 000, 000	—\$2, 963, 000
91-408	Facilities and equipment (airport and airway trust fund)-----	<sup>1</sup> 36, 000, 000	36, 000, 000	-----
91-408	Research and development (airport and airway trust fund)-----	<sup>1</sup> 33, 000, 000	24, 000, 000	—9, 000, 000
91-408	Grants-in-aid for airports (airport and airway trust fund):			
	Planning grants-----	10, 000, 000	10, 000, 000	-----
	<i>Development grants (appropriation to liquidate contract authoriza-</i> <i>tion)</i> -----	(40, 000, 000)	(40, 000, 000)	-----
91-408	<i>Payment to the airport and airway trust fund (Intragovernmental transac-</i> <i>tion)</i> -----	(576, 989, 000)	-----	(—576, 989, 000)
91-408	Safety regulation-----	3, 537, 000	1, 000, 000	--2, 537, 000
	Total, chapter X, new budget (obligational) authority-----	91, 500, 000	77, 000, 000	—14, 500, 000
	<i>Appropriation to liquidate contract authorization</i> -----	(40, 000, 000)	(40, 000, 000)	-----
	<i>Intragovernmental transaction (Federal funds payment to</i> <i>trust fund)</i> -----	(576, 989, 000)	-----	(—576, 989, 000)

<sup>1</sup> Budget proposed consolidating "facilities and equipment" and "research and development" into a single appropriation "airways system investment and development."

## CHAPTER XI

### SUBCOMMITTEE ON DEPARTMENTS OF TREASURY AND POST OFFICE AND EXECUTIVE OFFICE

TOM STEED, Oklahoma, *Chairman*

OTTO E. PASSMAN, LOUISIANA  
JOSEPH P. ADDABBO, New York  
JEFFERY COHELAN, CALIFORNIA

HOWARD W. ROBISON, New York  
SILVIO O. CONTE, MASSACHUSETTS  
JACK EDWARDS, ALABAMA

### TREASURY DEPARTMENT

#### BUREAU OF CUSTOMS

##### SALARIES AND EXPENSES

The Committee recommends the full amount of the budget request of \$500,000 for the purpose of intensifying and accelerating the anti-dumping and countervailing duty program of the Bureau of Customs.

The Committee has favored this program in the past and again urges the Department to continue an aggressive program in this most important enforcement activity.

#### BUREAU OF THE MINT

##### SALARIES AND EXPENSES

The Committee recommends language authorizing the replacement, with available funds, of one station wagon which was damaged beyond repair in an accident.

#### INTERNAL REVENUE SERVICE

##### REVENUE ACCOUNTING AND PROCESSING

The Committee recommends the full amount of the budget estimate of \$118,000 to meet additional workload and related costs resulting from closer supervision of tax exempt organizations and foundations pursuant to the Tax Reform Act of 1969.

##### COMPLIANCE

The Committee recommends appropriation of \$750,000, a reduction of \$174,000 below the budget estimate of \$924,000.

The Committee recognizes the fact that an additional workload requiring additional personnel will result when the program is established to exercise closer scrutiny of tax exempt organizations and foundations. However, the lapse of time indicates that the service probably would not be able to locate, recruit, and actually bring aboard for duty the projected number of qualified personnel early enough next year to require all of the funds requested.

## EXECUTIVE OFFICE OF THE PRESIDENT

## DOMESTIC COUNCIL

## SALARIES AND EXPENSES

The Committee recommends appropriation of \$210,000, a reduction of \$750,000 below the budget request.

The amount recommended, together with the \$540,000 transferred from the White House Office, would provide \$750,000 for this new council for fiscal year 1971.

## OFFICE OF MANAGEMENT AND BUDGET

## SALARIES AND EXPENSES

The Committee recommends appropriation of \$900,000, a reduction of \$136,000 below the budget request.

The Committee feels that this agency, because of its requirement for highly trained and experienced personnel, would not be able to locate, recruit and actually bring aboard for duty sufficient numbers of such personnel early enough next year to require all the funds requested.



# COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER XI			
	TREASURY DEPARTMENT			
	BUREAU OF CUSTOMS			
91-382	Salaries and expenses-----	\$500, 000	\$500, 000	-----
	BUREAU OF THE MINT			
91-382	Salaries and expenses-----	Language	Language	-----
	INTERNAL REVENUE SERVICE			
91-382	Revenue accounting and processing-----	118, 000	118, 000	-----
91-382	Compliance-----	924, 000	750, 000	-\$174, 000
	Total, Treasury Department-----	1, 542, 000	1, 368, 000	-174, 000
	EXECUTIVE OFFICE OF THE PRESIDENT			
	DOMESTIC COUNCIL			
91-382	Salaries and expenses-----	960, 000	210, 000	-750, 000
	OFFICE OF MANAGEMENT AND BUDGET			
91-382	Salaries and expenses-----	1, 036, 000	900, 000	-136, 000
	Total, Executive office of the President-----	1, 996, 000	1, 110, 000	-886, 000
	Total, Chapter XI, new budget (obligational) authority-----	3, 538, 000	2, 478, 000	-1, 060, 000

## CHAPTER XII

### CLAIMS AND JUDGMENTS

The Committee recommends the appropriation of \$41,747,738, the amount of the estimate, for claims and judgments rendered against the United States. Of this amount, \$38,153,975 represents damage and other type claims, the payments of which are due under various laws, \$3,473,458 represents judgments rendered by the U.S. Court of Claims and U.S. District Courts, and \$120,304 is for a compromise settlement of a Department of Defense claim. Details concerning these claims and judgments are contained in House Document No. 91-420, 91st Congress.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimate
	CHAPTER XII			
91-420	Claims and judgments-----	\$41, 747, 738	\$41, 747, 738	-----

## CHAPTER XIII

### GENERAL PROVISION

Section 1301 is the standard language restricting obligation of funds appropriated in this bill to fiscal year 1971 unless expressly so provided otherwise in the bill.

#### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

In Chapter II, in connection with "Education," District of Columbia:

*: Provided, That the certificate of the President of the District of Columbia Teachers College shall be sufficient voucher for the expenditure from this appropriation for such purposes as he may deem necessary but not to exceed \$1,000*

In Chapter VII, in connection with "Contingent expenses of the House, miscellaneous items":

*: Provided, That none of these funds shall be used to employ more than twenty-four personnel under the Capitol Guide Service*

In Chapter VII, in connection with several housekeeping resolutions recently adopted by the House:

#### *Administrative Provisions*

*The provisions of House Resolutions 1270 and 1276, relating certain official allowances; House Resolution 1241, relating to compensation of the clerks to the Official Reporters of Debates; and House Resolution 1264, relating to the limitation on the number of employees who may be paid from clerk hire allowances; all of the Ninety-First Congress, shall be the permanent law with respect thereto.*

In Chapter X, in connection with the Airport and Airway Trust Fund:

#### *General Provision*

*All funds transferred to the Airport and Airway Trust Fund pursuant to section 208c of Public Law 91-258 shall be available for expenditure to meet obligations incurred before July 1, 1970, for the purposes and activities specified in the appropriation act by which said funds were originally appropriated or for obligations and expenditures after June 30, 1970, for the same or similar purposes and activities authorized by Public Law 91-258.*





